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WHITMAN, WILLIAM MERRILL: Papers, 1818-1990

Accession: A95-10 Processed by: HP Date Completed: May 2001

The papers of William Merrill Whitman, Panama Canal Company official, were deposited in the Eisenhower Library in 1994 by his widow, Mrs. Harriet C. Whitman.

Linear feet shelf space occupied: 35.4
Approximate number of pages: 80,000
Approximate number of items: 6,000

In November 1994 Mrs. Whitman executed an instrument of gift for these papers. Copyrights in the unpublished writings of William Merrill Whitman in these papers and in other collections of papers deposited in the National Archives system are given and assigned to the United States of America.

By agreement with the donor the following classes of documents will be withheld from research use:

- 1. Papers and other historical materials the disclosure of which would constitute a clearly unwarranted invasion of personal privacy or a libel of a living person.
- 2. Papers and other historical materials that are specifically authorized under criteria established by statute or executive order to be kept secret in the interest of national defense or foreign policy, and are in fact properly classified pursuant to such statute or executive order.

SCOPE AND CONTENT NOTE

The William Merrill Whitman Papers span the period from 1818 to 1990 with the bulk relating to Panama Canal developments from 1904 to 1983. Whitman served with the Panama Canal Company and the Canal Zone Government from 1940 to 1972, and he worked as a consultant on the Canal for another ten years. A portion of the papers reflect his activities as Secretary to the Panama Canal Company and as consultant on the Panama Canal to the Panama Canal Company and a Congressional Committee. Personal diaries, correspondence, and biographical material in Series I, plus additional papers and reports authored by Whitman provide information on his role in the operations of the Panama Canal.

This collection contains considerable materials on the historical background to the Panama Canal. Series II has materials relating to the early history and development of the Canal, but several other series also have documentation on early canal history.

Series III has documentation concerning U.S.-Panama relations, treaties, and treaty negotiations from 1900 to 1990. Reports and papers highlight problems and conflicts between the U.S. and Panama in the 1960s, 70s, and 80s. This series contains actual treaties and agreements between the U.S. and Panama from 1903 to 1979, plus reports, analysis, and implementing legislation. There is considerable material relating to the Panama Canal Treaties of 1977 and the legislation to implement them. In these controversial treaties the U.S. agreed to turn over the canal and U.S. property in the Canal Zone to Panama by the year 2000. Debate over the treaties and the legislation to implement them as well as charges by Panama of treaty violations can be found in Series III. Congressional oversight hearings and hearings on various canal legislation from 1975 to 1984 are also found in this series.

The materials in Series IV relate to the organization, management, administration, and operation of the Panama Canal and the Panama Canal Zone. Documented in this series are the activities and role of the Governor, Panama Canal Commission, the Board of Directors of the Panama Canal Company, and various Panama Canal Company employees in the administration of the Canal. Documentation includes reports, meeting agendas and minutes, membership lists, transcripts of meetings, correspondence, charts, press releases, executive orders, proclamations, rules, regulations, Canal Zone Code, audit reports, budget estimates, financial statements, reports and statistics on canal traffic and toll revenue, proposals to increase tolls, environmental impact statements and assessments, judicial case files, plans and proposals for capital improvements, and a study on U.S. national security interests in the Canal. Some of the subjects discussed are personnel policies, wages, canal traffic and revenue, U.S. property rights, the property transfer to Panama, U.S.-Panama relations, canal operations, maintenance and capital improvements, budgets, and financial statements.

The books, booklets, and periodicals in the Whitman Papers have been retained with the manuscript collection in Series V rather than transferred to our Book Collection as they all relate to the history or operation of the Panama Canal. These materials include treaties and acts of Congress, executive orders, Canal Zone Code, federal regulations, attorney general opinions, court reports, congressional hearings on legislation, annual reports of the Governor from 1915 to

1951, and annual reports of the Panama Canal Company and the Canal Zone Government from 1953 to 1979. Additional resources found in this series are canal studies and plans, annual reports of the Board of Directors of the Panama Canal Company from 1957 to 1968, reports on canal traffic, tolls, and proposed toll increases, 19th century surveys and reports on a possible Isthmian canal, and a variety of books and pamphlets relating to the history and operation of the Canal. The <u>Isthmian Canal Studies—1947</u> has two fascinating volumes on Panama Canal security with conclusions as to the possible effects on canal operations and structures of explosive weapons, atomic weapons, radioactivity, and biological and chemical agents.

The Whitman Papers offer some valuable insights into the history of the Panama Canal, as well as Canal operations and administration. It contains copies of some rather rare historic reports and surveys as well as many helpful materials on the background of the Canal. Documentation on U.S.-Panama relations from the 1960's to the 80's, including problems and conflicts, the 1964 riots in Panama, charges of treaty violations, treaty negotiations, and the debate over the treaties of 1977, make up important elements of this collection.

One issue which was given a lot of consideration and study from the 1940s to the 1970s was the proposal to build a sea-level canal through the Isthmus using nuclear explosives to excavate the channel. This collection has both manuscript and published sources relating to this subject and addressing the pros and cons of this type of construction.

Another interesting part of the manuscript files include statements by or correspondence between government leaders from the U.S. and Panama. Correspondence from Brigadier General Torrijos to Senator Edward Kennedy, letters between President Aristides Royo and President Jimmy Carter, talks between President John F. Kennedy and President Chiari, and statements by President Lyndon Johnson and Ambassador Ellsworth Bunker all document these high level contacts.

William Merrill Whitman worked for the Panama Canal Company and the Panama Canal Commission during an important era of historic developments and transition on the Isthmus, and his papers contain valuable documentation on the events of the last few decades leading up to the end of U.S. control of the Canal. This extensive documentation on the Panama Canal is unique to our holdings and provides an excellent resource for anyone studying the Panama Canal, U.S.-Central American relations, foreign trade, ocean shipping, the Monroe Doctrine, and U.S. foreign policy in the 1960s, 70s, and 80s.

Twenty-six photographs have been transferred to the audiovisual department. Twenty pages have been closed for privacy reasons under the donor's deed of gift, and there are three hundred and forty-two pages of security classified materials, primarily on U.S.-Panama relations in the 1970s and 80s. One original page of documentation has been placed in our Preservation File.

BIOGRAPHICAL NOTES

January 7, 1911	Born in Omaha, Nebraska
1930	Graduated from Nebraska State Teachers College, Wayne, Nebraska, with an A.B. degree.
1930-32	History teacher, Chadron, Nebraska High School
1932	Attended Northwestern University Law School for post-graduate work, Chicago
1935	Graduated "cum laude" from University of Nebraska's College of Law with an L.L.B. degree
1935	Admitted to the Nebraska Bar
June 22, 1935	Married Harriet Bernice Craven
1935-39	Legal editor for the West Publishing Co., St. Paul, Minnesota
1940-72	Worked for Panama Railroad Company, Panama Canal Company, and the Canal Zone Government
1940	Admitted to the Canal Zone Bar.
1940-42	Associate attorney in Office of the General Counsel, Canal Zone
1943-48	Assistant General Counsel, Canal Zone
1943	Admitted to the U.S. Supreme Court Bar
1948-52	Canal's attorney and legal adviser in Washington, D.C.
1950	Post-graduate study at Georgetown University, Washington, D. C.
1951	Assistant Chief of Washington, D.C. office and Assistant General Purchasing Officer, Panama Canal Company
1952-72	Secretary and Officer in Washington from Panama Canal Company; also Assistant to the Governor of the Canal Zone and representative in Washington for the Canal Zone Government
1947, 1960, 1964, 1970 Participated in Isthmian Canal studies	

1958-63	Member, Advisory Committee for Revision of Canal Code
1970	Member, Atlantic-Pacific Interoceanic Canal Study Commission
1972-76	Consultant to the Panama Canal Company
1977-82	Consultant to Merchant Marine and Fisheries Committee, U.S. House of Representatives
November 24, 1993	Died (resident of Kensington, Maryland)

DESCRIPTION OF SERIES

Box No. Series

1-2 I. PERSONAL DIARIES, CORRESPONDENCE, AND MEMORABILIA, 1940-1986

Personal diaries and notes, 1965-1973, 1986, regarding appointments, Canal Zone business, legislative hearings, and personal matters. Correspondence on subjects of retirement and a Who's Who entry.

2-4 II. HISTORICAL BACKGROUND MATERIALS CONCERNING THE PANAMA CANAL AND THE PANAMA RAILROAD COMPANY, 1818-1976

Documents, articles, reports, maps, charts, and drawings relating to the historical background of the Panama Canal. Materials begin with President Monroe in 1818 and include an 1854 Navy report on the exploration of the Isthmus. Reference publications and brief histories of the Panama Canal are in located in this series.

- III. TREATIES, AGREEMENTS, HEARINGS, AND LEGISLATION AFFECTING THE PANAMA CANAL, 1900-1990
- 4-7 Subseries A. U.S.-Panama Relations in General, 1900-1990

A draft history of U.S.-Panama relations as well as reports, memoranda, correspondence, interviews, clippings, news stories, speeches, and background materials on U.S. policy on Panama and problems and controversies regarding Panama.

-17 Subseries B. Treaties and Agreements, 1903-1979

Summaries, drafts, analysis, and actual copies of treaties and agreements between the U.S. and Panama as well as letters, memoranda, clippings, articles, messages, and reports relating to treaties, treaty negotiations, and implementing legislation. There is considerable material on the Panama Canal Treaties of 1977 which authorized the transfer of the Panama Canal to Panama by 2000.

17-27 Subseries C. Legislation, 1904-1983

Bills, drafts of bills, acts, analysis of bills, memoranda, reports, comparisons of competing bills, amendments, statements, and explanations relating to legislation affecting the Panama Canal and implementing various treaties, particularly the Panama Canal Treaties of 1977.

27-30 Subseries D. Congressional Hearings and Oversight, 1945-1984

Hearing transcripts, reports, and statements regarding legislation on the Panama Canal as well as oversight hearings on the administration of the Panama Canal Act of 1979.

SERIES IV. PANAMA CANAL ADMINISTRATION, 1866-1986

31-32 Subseries A. Panama Canal Zone Organization, Management, and Administration, 1916-1986

Correspondence, reports, surveys, newsletters, lists, articles, and brief histories relating to the organization and operation of the Panama Canal Zone. There are details on Canal operations, traffic, capacity, tolls, budget, personnel pay and benefits, and disease and sanitation.

32-33 Subseries B. Panama Canal Commission, 1977-1983

Reports, correspondence, directories, tables, memoranda, charts, press releases, rules, and clippings relating to the work of the Commission. Subjects covered include employee policies, property transfer to Panama, tolls, treaties, Canal operations, capacity of the Canal, defense of the Panama Canal, appointments, personnel matters, pilots, and membership on the Commission.

33-35 Subseries C. Board of Directors, Panama Canal Company, 1948-1979; Board of Directors, Panama Canal Commission, 1981-1982

Correspondence, lists, meeting agendas and minutes, reports, background documents, financial statements, and transcripts of meetings relating to such subjects as board membership, operating and capital items, pay rates, tolls rates, budgets, Canal traffic, revenue, expenses, and personnel and employment matters.

35-36 Subseries D. Executive Orders and Proclamations, 1922-1964

Copies of executive orders and proclamations relating to the Panama Canal.

36-37 Subseries E. Rules, Regulations, and Panama Canal Code, 1934-1982

Rules and regulations regarding navigation of the Canal and the measurement of vessels. The Panama Canal Code contains the civil and criminal laws for the Canal Zone.

37-40 Subseries F. Financial Matters, Budgets, and Audits, 1948-1982

Correspondence, bills, memos, audit reports, studies, laws, regulations, statements, budget estimates, and financial statements relating to Canal Zone

business. There is also information on foreign trade routes and alternatives to using the Panama Canal.

40-44 Subseries G. Tolls, Traffic, and Liability for Accidents, 1937-1985

Reports, memoranda, studies, correspondence, statistics, proposals, rules, and resolutions relating to the use of the Canal, revenue, toll increases, the need for a sea-level canal, liability for vessel accidents, and the effects of toll increases on the volume of canal traffic.

44-45 Subseries H. Environmental Policies and Statements, 1971-1981

Policies, assessments, statements, court documents, procedures, and environmental impact statements relating to environmental matters in the Canal Zone.

45-46 Subseries I. Judicial Cases and Extradition of Fugitives, 1866-1976

Judicial case documents, hearings, reports, articles, "bill of rights," lists, and agreements relating to the rights of Panamanians in the Canal Zone and other legal matters.

Subseries J. Plans and Proposals for Capital Improvements, 1947-1978

Plans, proposals, memoranda, and studies regarding capital improvements and a possible sea-level canal.

47-48 Subseries K. U.S. Property Rights, Transfer of Property, and National Security Interests, 1951-1982

Reports, position paper, articles, studies, treaties, agreements, and legislation relating to the assets of the Panama Canal Company, U.S. property rights, the transfer of property to Panama, treaty power versus congressional power, and security interests.

49-85 SERIES V. PUBLISHED MATERIALS, 1862-1983

This series contains a wide variety of books, pamphlets, and articles relating to the history and operations of the Panama Canal. See the Container List for a complete listing of the titles.

CONTAINER LIST

Box No. Contents

1 Photographs Transferred to Audiovisual

SERIES I. PERSONAL DIARIES, CORRESPONDENCE, AND MEMORABILIA, 1940-1986

Personal Certificates and Memorabilia, 1940-1985 [member of Canal Zone and Nebraska Bar Assoc.; stamps]

Acting Local Magistrate, 1943 [clippings and cartoons re Whitman serving as magistrate of Balboa Heights and Cristobal]

Correspondence re Retirement, 1972

Personal Correspondence, 1975, 1986, 1994 [Who's Who entry; resume]

Diary, 1965 (1)-(5) [appointments and contacts made re Canal business and govt.; legislation affecting the Canal Zone; hearings; notes re personal matters]

Diary, 1967 [notes re personal matters]

Diary, 1968 [notes re personal matters; attack on Sen. Robert Kennedy]

Diary, 1970 (1)-(4) [appointments; Canal Zone business; personnel; hearings; meetings; Jack Phil; Ralph Cake; salaries and Canal Zone pay]

Diary, 1972 [appointments and meetings; accident claims and liability of company; legislation]

2 Diary, 1973 [notes re personal matter]

Diary, 1986 (1)-(4) [appointments; phone calls; payments; tax case]

SERIES II. HISTORICAL BACKGROUND MATERIALS CONCERNING THE PANAMA CANAL AND THE PANAMA RAILROAD COMPANY, 1818-1976

Historical Background Documents, 1818-1833 [messages by Pres. Monroe; Supreme Court case]

Exploration of Panama, 1854 [report by Lt. J. G. Strain, U.S.N.; report to Secretary of Navy re exploration of the Isthmus of Darien]

Articles on Panama and the Canal, 1973 [explorers and early history of Canal]

Book, Who Built the Panama Canal? By W. Leon Pepperman, 1915 [electrostatic copy of entire book]

Report of Joint Commission, 1920

Maps, Charts, and Drawings, 1927-1945 (1)-(3) [various maps of Canal Zone; model of proposed sea-level canal]

Reference Book on Panama Canal, 1939 [summary of key documents, 1846-1939; brief history of the physical aspects of the Canal with historical calendar]

History of Panama Canal [brief history of Canal from 1903-1966]

Panama Railroad Company, 1955 [centennial for railroad; <u>Panama Canal Review</u>, Feb. 4, 1955]

Economic Background, 1956 [paper on economic background of Panama by American Embassy in Panama]

Historical Background of Panama Canal, 1960's (1)(2) [drafts of a chapter, "Relations with Panama;" 1964 riots; Panama Review Comm.]

Comparison of Panama and Suez Canals, 1964-66 [statistics re Suez Canal; booklet comparing two canals]

Map of Canal Area and Vicinity, 1967

Background Documents re the Canal Zone, 1969 (1)-(7) [treaties; laws; organization; operations—traffic and tolls; capacity of canal; supplies and services for Canal Zone employees; logistic support of military; financial reports; bill to transfer administration of Panama Canal Co. from Sec. of Army to Sec. of Commerce; reports to Congress on legislation; flying Panamanian flag with U.S. flag in Canal Zone; plans for sea-level canal; disturbances of Nov. 3-5, 1959]

Seminar Paper on Canal Zone, 1975 (1)-(3) ["The Last Hurrah of American Colonialism"; history of canal; negotiations; tolls]

Analysis of the Panama Canal by Stephen Gibbs, 1976 (1)(2) [objectives; alternatives for Canal; economic value of Canal]

4 Analysis of the Panama Canal by Stephen Gibbs, 1976 (3)-(5) [economic value of Canal; military and foreign policy importance]

Background Information on Panama [historical facts on Panama and Panama Canal; list of presidents of Republic of Panama from 1904 to 1972; map and profile of Canal]

Pictures of Ships in Canal

Publications Concerning the Panama Canal [list]

SERIES III. TREATIES, AGREEMENTS, HEARINGS, AND LEGISLATION AFFECTING THE PANAMA CANAL, 1900-1990

Subseries A. U.S.-Panama Relations in General, 1900-1990

U.S.-Panama Relations, 1900-1972 (1)-(4) [a brief, draft history of U.S.-Panama relations and treaty negotiations]

Documents re U.S.-Panama Relations, 1904 [convention between U.S. and Panama, 1904; sanitary conditions in Panama; constitution of Republic of Panama; transfer of Canal Zone to U.S.; U.S. sets up ports, custom houses, and post-offices in Canal Zone]

Diplomatic Correspondence re Panama, 1930s (1)(2)

U.S.-Panama Relations, 1958-1961 (1)(2) [pay rates; low-cost housing; ten-point program to improve relations; memo for President re complaints of Panama; amendment to Exec. Order 9746]

U.S.-Latin American Relations, 1959-1969 (1)(2) [Org. of American States; reports by study missions to various countries; strategy of inter-American development]

Economic Policies and Programs in Middle America, 1963 [report]

Riots in Panama and U.S.-Panama Relations, 1964 (1)(2) [Panama's objections to 1903 treaty; riots of Jan. 7-11, 1964; damage reports; operations center summaries; clippings and articles]

Financial Benefits to Panama, 1966 [report]

Panama Debt, 1969

U.S.-Panama Relations, 1969-1970 (1)(2) [charges of U.S. treaty violations; improvements to Canal; tolls; extradition matters; letter from Brig. Gen. Torrijos to

Sen. Edward Kennedy; speech by Dr. Tack, Foreign Minister of Panama; economic development loans to Panama; Panama's debt; Panama rejects 1967 Treaty projects; Panama rejects proposed treaty drafts]

Report on Panama Canal Problems, 1969 [draft report; treaty negotiations broken off in 1968 due to military coup]

Report on Panama Canal Problems, 1970 [report by Subcommittee on Panama Canal to 91st Congress; first part of report nearly identical to draft report above]

Problems Concerning the Panama Canal, 1970-1973 [report by Subcomm. on Panama; clippings re various problems]

White Paper, The U.S. and Panama (Johnson History), 1970 [outlines current situation, operation of the canal, and significant issues of the day]

Basic Documents of Foreign Policy of Panama, 1971 (1)(2) [statements by President and Foreign Minister of Panama; seven causes of conflict between U.S. and Panama; letter from Gen. Torrijos to Sen. Kennedy; speeches by Tack, Minister of Foreign Relations for Panama; OAS]

U.S.-Panama Relations—White Paper, 1972 [summarizes what U.S. seeks and what Panama wants]

"The United States and Panama," Paper by Wm. M. Whitman, 1973 (1)-(10) [drafts of paper, article, and notes; background and history of the Canal and U.S.-Panama relations; summarizes current situation and issues in 1973; list of treaties and agreements in force; article for Dictionary of American History]

Booklet, U.S. and Panama, c 1976 [a guide to issues involved in treaty negotiations]

U.S.-Panama Relations—Interviews, 1977-1978 (1)(2) [allegations re Omar Torrijos and drugs; questions to and answers by Amb. Bunker re Canal treaty]

6 Misc. Corres. re U.S.-Latin American Relations, 1979-1980

Clippings and News Stories re Panama Canal and U.S.-Panama Relations, 1979-1990 (1)-(7) [Pres. Royo criticizes U.S. implementation of new treaties; summaries of news stories in Panama press, including accounts of meetings of the Board of Directors of the Panama Canal Commission; Panama-Cuba contacts; salary and wage system in Canal Zone; Falkland crisis; foreign banks in Panama; Col. Noriega and war on drugs; activities of Panama National Guard; changes in leadership of Panama; Gen. Paredes; meeting between Pres. Espriella and Pres. Reagan; military coup; Gen. Noriega]

Letters and Statements by Pres. Royo and Related Documents, 1979-1980 (1)-(5) [letters from Royo to Pres. Carter; Royo critical of Murphy Bill, H.R. 111, as violating 1977 treaties; status of Panama Canal Commission; regulations of Board of Directors, Panama Canal Commission]

U.S. Policy on Panama, 1981 (1)-(6) [policy paper on Panama; U.S. military presence in Panama; changes to 1977 treaty; economic relations; treaty milestones; incentives for Panamanian cooperation; relative positions of U.S. and Panama under treaty; wage policy issues; legislation; management of Canal; alternatives to Canal; letter from Pres. Aristides Royo to Pres. Carter and response]

7 U.S. Policy on Panama, 1981 (7)-(12) [policy paper and appendices; sea-level canal study; delegation of functions; drafts of policy paper]

President Royo's Speech to the U.N., 9-30-81 [Panama a non-aligned nation; New International Economic Order, "North-South Dialogue"; Group of 77; U.S. violations of 1977 treaty re Panama Canal; local news summaries]

Misc. Documents and Clippings re U.S.-Panama Relations, 1981 (1)-(3) [implementation of treaties of 1977; Panama's debts to Panama Canal Commission; public opinion poll in Panama; Torrijos; Royo]

Display of Panamanian Flag in Canal Zone [photo; legal and treaty aspects of proposal to permit display of Panamanian flag in Canal Zone]

Subseries B. Treaties and Agreements, 1903-1979

U.S.-Panama Treaties and Agreements, 1903-1962 (1)(2) [convention of 1903; boundary agreement of 1904; monetary agreements; decrees]

U.S.-Panama Treaties re Panama Canal, 1903-1969 (1)-(5) [brief history and summaries of treaties of 1903 and 1936; drafts and proposals for 1967 treaties]

- 8 Rights and Obligations of U.S. Under Three Basic Treaties with Panama, 1903, 1936, and 1955
 - U.S.-Panama Agreements, 1903-1923 (1)(2) [extracts from and copies of various conventions, decrees, letters, agreements, memoranda, orders, resolutions, circulars, and reports re such matters as boundaries, land purchases, rights to various water flows, water and sewer systems and street pavings in City of Panama, street cleaning and garbage disposal, telephone and telegraph lines, health matters, vehicles licenses, tariffs, monetary system of Panama, a lighthouse, extradition arrangements, roads, liquor sales to U.S. servicemen, and regulation of prostitution]

Monetary Agreements Between the U.S. and Panama, 1904-1955

List of Treaties, Acts of Congress, and Executive Orders, 1909-1939

Treaties and Acts of Congress Relating to the Panama Canal, 1911 [reprinted from annual report of Isthmian Canal Commission; 1850 Clayton-Bulwer Treaty; 1901 U.S.-Britain treaty; 1903 U.S.-Panama Treaty]

Treaties and Acts of Congress Relating to Panama Canal, 1922-1934 (1)-(3)

U.S.-Panama Treaties and Agreements with Reports and Implementing Legislation, 1936-1960 (1)-(6)

9 U.S.-Panama Treaties and Agreements with Reports and Implementing Legislation, 1936-1960 (7)(8)

Defense Sites Negotiations, 1936-1948 (1)(2)

Correspondence and Documents Relating to Treaty Negotiations, 1941-1963 [letters, memoranda, and clippings; report by Panamian Foreign Relation Minister to National Assembly re relations with U.S.]

U.S.-Panama Treaty, 1955—Charts for White House Briefing [on photographic paper]

U.S.-Panama Relations, Background and Treaty Negotiations, 1959-1975 (1)-(4) [flying of Panamanian flag in Canal Zone; 3rd country purchases and sale of luxury items; sovereignty over Canal Zone; 1959 demonstrations; list of historic events in relations of U.S. and Panama, 1821 to 1971; proposed treaty revisions, 1972; speech by Sec. of State Kissinger re treaty negotiations; legal status of Canal Zone]

Reports on New Treaties, 1960-1964 (1)-(3) [complaints by Panamanians against the U.S.; program to improve relations with Panama; Canal Zone salaries and commercial activity; benefits to Panama; financial statements for FY 1963 and 1964]

Treaty Negotiations, U.S. and Panama, 1960-1965 [program to improve relations; talks between Pres. Kennedy and Pres. Chiari; statement by Pres. Johnson re sea-level Canal and new treaty; Panama's agenda]

Statements, Clippings, and Bill re U.S.-Panama Relations and Treaty Negotiations, 1962-1970 [statements by Ambassador Ellsworth Bunker and Pres. Johnson]

Proposed Defense Base Treaty with Panama, 1964

Panama Canal Treaty Negotiations, 1964-1967

Treaty Negotiations and Sea-Level Canal Studies, 1964-1967 (1)(2) [investigation of Panama Canal problems]

Articles, Clippings, Correspondence, and Documents Relating to Treaty Negotiations, 1964-1977 (1)-(5) [questions and answers re Canal treaties; coup attempt in Panama; changes in Panama government; Torrijos; a new treaty]

Panama Canal Operation—Jurisdiction Required, 1965

U.S.-Panama Treaties, 1967 (1)-(5)

U.S.-Panama Treaties, 1967—Summary and Background (1)-(4) [existing treaties; sovereignty issue; treaty negotiations; 1964 riots; sea-level canal studies; congressional views; present situation; capacity of Canal]

11 U.S.-Panama Treaties, 1967—Summary and Background (5)(6)

Past U.S. Concessions to Panama, 1967 [Congressional Record excerpt]

Property Transferred to Panama, 1967 [article; bridge and hospital transferred]

Congressional Record Entries re Panama Canal and Treaty Negotiations, 1967-1979 (1)-(3) [criticism of proposed 1967 treaty; U.S. investment in Panama Canal; Panama Canal issues; sea-level canal; U.S. sovereignty and jurisdiction over canal; communism in Panama; Monroe Doctrine; testimony re proposed treaties; treaty implementing legislation; Panama Canal Act of 1977]

New Panama Treaties, Articles on, 1967, 1972

Correspondence re Treaty Negotiations, 1968

Panama Canal Treaty Negotiations, 1969 (1)-(4) summarizes 1967 draft treaties; opposition to treaties; U.S. interests; comparison of rights and obligations of U.S. under terms of three basic treaties with Panama; articles and clippings re 1960's negotiations]

Panama Opposition to 1967 Treaty Projects, 1970

Charges of U.S. Misconduct and Treaty Violations, c 1970 [Rio Hato military base lease termination; provisional military government in Panama; rejection of 1967 draft treaty]

Panama Canal Sovereignty and Jurisdiction, 1971 [Congressional opposition to treaty giving up U.S. sovereignty over Canal]

U.S.-Panama Relations, Background on Treaties and Agreements, 1972 [list of treaties and agreements in force; list of principal user nations]

Legal Status of the Canal Zone, 1976 [status in terms of U.S. domestic law; international status]

Panama Canal Treaty of 1977 (1)-(2) [copy of treaty; role of Senate in ratification; neutrality and operation of Canal]

Panama Canal Treaty of 1977 (3)-(5) [documents relating to treaty; meaning of new treaties; paper by Whitman on treaty payments and power of Congress to make appropriations; Panama Canal Commission-revised rules for Canal]

Panama Canal Treaties, 1977—Background and Policy Review (1)-(3) [pro and con arguments re treaties; treaty corrections; basic treaties and agreements, 1846-1974; policy review; canal operation]

Panama Canal Treaties of 1977—Background and U.S. Defense Rights

Panama Canal Treaties, 1977—Clippings [Pres. Carter and Gen. Torrijos]

Panama Canal Treaties, 1977—Related Documents, 1975-1981 (1)-(7) [texts of treaties; agreements in implementation of articles III and IV of treaty; message from President; chronology of events relating to Canal, 1826-1977]

Panama Canal Treaties, 1977—Related Documents, 1975-1981 (8)-(10) [meaning of the new treaties; exchange of instruments of ratification; display of Panamanian Flag; comments in Panamanian press re treaties]

Panama Canal Treaties, 1977—Related Documents and Draft Legislation (1)-(6) [text of treaty in English and Spanish; fact sheet re basic elements of treaties; violations of treaties and agreements with the U.S. by the Torrijos government, 1975-1977; paper, "Executive Spending Power and Implementation of the Panama Canal Treaties;" draft bill to implement treaties]

Panama Canal Treaties of 1977—Senate Debates (1)-(3) [authority to run operations; authority to implement treaties; Panama's attitude]

Panama Canal Treaties of 1977—Senate Debates (4)-(12) [pro-treaty arguments; Panama Canal Commission, authority of; financing and accounting of Commission;

phase-out of jurisdiction, transition period, turnover of property; employment systems; sea-level canal; security responsibility; environment]

Panama Canal Treaties, 1977—Spanish and English Versions (1)-(4) [comparison of Spanish and English texts]

Panama Canal Treaty of 1977—Materials re Implementation (1)(2) [cost estimates; property transfers; operating expenses and revenues; treaty problems; interest payments; cost of living allowance; Panamanian nationals on Supervisory Board; Panama Canal Commission succeeds Panama Canal Co.]

Reports on Implementation of Panama Canal Treaty of 1977 (1)-(3) [1980 report to Congress]

Agreement in Implementation of Articles III and IV, Panama Canal Treaty (1)-(3)

Questions and Answers for Hearings on Panama Canal Treaty Implementation, 1977-1979 (1)-(3) [Panama Canal Subcommittee hearings; tolls increases]

Notes re Bill to Implement Treaty of 1977

Implementation of Panama Canal Treaties of 1977, 1978-1979 [correspondence; income tax liability of U.S. employees of P. C. Commission; housing; constitutional and international legal validity of U.S. renouncing past treaties]

Panama Canal Treaties of 1977, Annual Report to Congress, 1980

Panama Canal Treaty, 1977—Assessment of Financial Impact (1)-(3) [report prepared for Senate Armed Services Committee; Panama repudiates Senate changes in treaties]

Treaty Negotiations, Clippings, 1977

Estimates of Costs Relating to Panama Canal Treaty of 1977 (1)

16 Estimates of Costs Relating to Panama Canal Treaty of 1977 (2)

Panama Canal Treaty, 1977—Payments [paper by Whitman, "Panama Canal Treaty Payments and the Constitutional Power of Congress to Make Appropriations"]

Panama Canal Treaty, 1977—Problems (1)-(3) [paper by Whitman re problems; costs and revenues]

Panama Canal Treaty, 1977—U.S. Defense Rights [effect of reservations by Panama on U.S. defense rights]

"A New Treaty for Panama?" Article, 1977

Payments to Panama, 1978

Panama Canal Treaties—Land Disposition and Appropriations, 1978 (1)-(3) [statements by witnesses at hearings]

Panama Canal Treaties, Summary and Background, 1979

Financial Arrangements between U.S. and Panama, 1979

U.S.-Panama Treaties and Agreements, 1979 (1)(2) [treaty re execution of penal services; agreement re permanent cemetery; agreement re air traffic control]

Correspondence and Articles re Panama Canal Treaties, 1977-87

Effect of Panama Canal Treaties on U.S. Code, 1979 (1)(2)

17 U.S.-Panama Treaty re Penal Sentences, 1979

Federal Criminal Jurisdiction under Panama Canal Treaty, 1982

Panama Canal Treaties—Possible Non-Ratification, 1982

Panama Canal Treaties—Legality under International Law, 1983 (1)-(5)

Panama Canal Treaties—U.S. Defense Rights, 1984

Subseries C. Legislation, 1904-1983

Legislation re Panama Canal, 1904-1968

Bills and Reports re Measurement Systems, 1914-1937 (1)-(4) [measurement of vessels for imposing tolls]

Congressional Documents Pertaining to Panama Canal, c 1970 [list in chronological order, 1888 to 1968]

Appropriations and Budgets re Panama Canal, 1974-1979 (1)(2)

Panama Canal Act of 1978—Draft (1)(2)

Legislation to Implement Panama Canal Treaty of 1977 (1)-(3) [summary analysis of draft bill; Joint Commission on the Environment; chart of Panama Canal Authority; property owned by the U.S.; Panama Canal Commission; Canal costs; Joint Review Group; Binational Working Group Subcommittees; provisions of treaty implementing legislation objectionable to DOD and Secretary of the Army; objections to treaty and "give away" of the Canal]

Bills to Implement the Panama Canal Treaty of 1977—H.R. 111 and H.R. 1716 (1)-(11) [section-by-section analysis of H.R. 111; section-by-section analysis of H.R. 1716; meaning of new treaties; agreements implementing articles of the treaties; eight issues involving differences between administration bill, H.R. 1716, and Chairman Murphy's bill, H.R. 111; summary of legislation]

- Draft Bill to Implement the Panama Canal Treaty of 1977 (1)-(13) [summary of implementing legislation; drafts of bill; section-by-section analysis of bill; treaty annexes re Canal operating areas, housing areas, accessory facilities, anchorages, ports of Balboa and Cristobal, procedural guarantees, defense sites, military areas of coordination, agreed minute on Article III, application of Panamanian Social Security; history and reorganization in 1950 of Canal; memo re ramifications of joint referral of H.R. 1716 and H.R. 111; outline re effect of 1977 Treaty, legislative choices, and comparison of bills]
- Draft Bill to Implement the Panama Canal Treaty of 1977 (14)(15) [outline of bill indicating which sections of bill were in the Administration Draft (H.R. 1716) and the Canal Zone Code; draft of bill]
 - Panama Canal Act of 1979, Drafts and Analysis (1)-(11) [handwritten notes; administration draft; section-by-section analysis of administration draft bill; analysis of committee draft; summary of 1977 Treaty; past treaties and operating structure; ratification of treaties; Whitman's analysis of Act; committee draft bill]
- Panama Canal Act of 1979, Drafts and Analysis (12)-(20) [drafts of H.R. 111; draft of H.R. 1716; handwritten annotations on some of the drafts; summary sheet on marine accidents for fiscal years 1939 to 1952]
 - Panama Canal Act of 1979 (H.R. 111) (1)-(4) [copy of bill and copy of Act; memo re two issues related to Act that could cause problems]
- Comparison of Panama Canal Act of 1979 (H.R. 111) with Law, Treaty, and H.R. 1716, Feb. 1979

Comparison of Panama Canal Act of 1979 (H.R. 111) with Treaty, Constitution, and Laws, July 1979

Panama Canal Act of 1979 (H.R. 111)—Amendments (1)-(3) [principal issues in House and Senate versions of H.R. 111; disposition of property; floor amendments; composite bill; summary of Act]

Panama Canal Act of 1979, Analysis (1)-(3) [section-by-section analysis; some handwritten annotations]

Panama Canal Act of 1979 (H.R. 111)—Changes and Explanations (1)(2) [summary of differences between House and Senate versions of bill; role of Sec. of Defense; wartime control; code of conduct; wages and fair labor standards; employment provisions; conditions on payments to Panama; transfer and disposition of U.S. property; claims]

Panama Canal Act of 1979 (H.R. 111), Floor Amendments and Motions (1)-(3) [Canal Zone College; payments to Panama; immigration; list of motions and amendments for House Floor and committee position]

Panama Canal Act of 1979—Revenue Certification [estimated revenue and expenses, FY 1979-1980]

Panama Canal Act of 1979, Reports on H.R. 111 (1)-(3) [statement by John M. Murphy, Chairman of Committee on Merchant Marine and Fisheries before Committee on Rules; committee report on Act with dissenting views; House report on bill]

- Panama Canal Act of 1979, Reports on H.R. 111 (4)-(16) [report on H.R. 1716; differences between H.R. 111 and H.R. 1716; issues analysis—early retirement, constitutionality of Commission, etc.; reports on H.R. 111; discussion in House]
- Report on Panama Canal Act of 1979, 1980 [oversight report in House on administration of the Act]

Bill to Amend the Panama Canal Act of 1979 [analysis and summary of bill]

Bill to Implement Panama Canal Treaty of 1977, 1979 [H.R. 1958]

Panama Canal Act of 1979, H.R. 3656, 1979

Department of Transportation Appropriations Act (H.R. 4440), 1979 [discussion in House and Senate]

Correspondence re Panama Canal Legislation, 1979-1980 [letter from Pres. Carter to Whitman]

Miscellaneous Legislation re Panama Canal, 1979-1980 (1)(2)

Panama Canal Appropriations Authorization Act (H.R. 5269), 1979 (1)(2) [summary; correspondence; Budget Amendment; capital outlays]

Panama Canal Appropriations Authorization Act (H.R. 6515), 1980 (1)-(6) [bill; section-by-section analysis; financial report for 1979; views of Departments of Army and State re bill; amendments and motions and order for markup of bill; administrative and general expenses; liabilities of Canal Co.; capital outlay; health; emergency fund; contracts; anti-deficiency]

Panama Canal Appropriations Authorization Act (H.R. 6515), 1980 (7)-(10) [pay study; costs; letter from Pres. Royo to Pres. Carter; analysis of H.R. 111; analysis of H.R. 1716; agreements in implementation of Articles III and IV of Treaty]

Panama Canal Act, 1980 (H.R. 5269), Report and Hearings (1)-(3) [appropriations bill; statements supporting bill; hearings before Subcomm. on Panama Canal]

Proposed Toll Amendment to H.R. 5601, 1980

Panama Canal Act of 1981 (1)-(5) [analysis of the Act; draft of Act]

27 Materials Concerning Panama Canal Appropriations Bill, H.R. 4209, 1981 [amendments to bill; GAO audit and report; 1982 budget; revenue estimates]

Appropriations re Panama Canal, 1981-1982 (1)-(6) [conference report on H.R. 111; Panama Canal Appropriations Authorization Act, FY 1981, H.R. 5269, H.R. 6516, H.R. 6515; H.R. 7831 DOT appropriations bill; House Joint Resolution 370 re appropriations for FY 1982; statements and analysis re H.R. 4209; government agency operations in absence of appropriations; comparison of H.R. 2596 and H.R. 3178]

Panama Canal Authorization Act, 1982—Reports and Briefing Memo (1)(2) [H.R. 6196, Panama Canal Authorization Act, FY 1983; amendments and report; briefing memo on H.R. 6196]

Panama Canal Amendments Act of 1984 [House report]

Subseries D. Congressional Hearings and Oversight, 1945-1984

Hearing re Bill to Provide Financial Control of Government Corporations, S. 469, 1945

Control of Executive by Congress, Report, 1962

Documents Related to Panama Canal Subcommittee Hearings, 1975-1982 (1)-(4) [transcript of oversight hearings, April 21, 1975; statements at hearings in March and September 1977; role of House in disposal of U.S. territory and property in Canal Zone; costs of implementing the Treaty of 1977; Congressman Hansen re "price-tags" for Treaty; report on activities of Subcommittee on Panama Canal]

Congressional Reports re Panama Canal, 1977 [a reexamination of the Canal; report of Senatorial Delegation to Panama]

Congressional Reports re Panama Canal, 1978 [hearings on defense, maintenance and operation of Canal, incl. administration and government of Canal Zone; rules of the Committee on Merchant Marine and Fisheries]

Hearings, Statements, Reports, and Background Papers re H.R. 111, Bill to Implement the Panama Canal Treaty of 1977 (1)-(8) [House Res. 274; procedures; floor statements; foreign affairs statement; employee statement; judiciary statement; draft of bill; texts of treaties; Panama Canal Commission and Board; employee provisions; immigration; disposition of U.S. property; costs of treaty; role of Sec. of Defense; Joint Commission on Environment; employment system; regulatory authority; prisons and parole; transition period; human rights; economic situation; implementation]

Materials for Hearings on Panama Canal Treaty Implementing Legislation, 1978-1979 [House Committee jurisdiction; questions for the Comptroller General; comparison of Murphy and Administration bills for implementing treaty; briefing; bill; hearing schedule and list of witnesses]

Oversight Hearings, Panama Canal Subcommittee, Nov. 2, 1979 (1)-(4) [statements; questions; damage claims; ratification; Panama Canal Act of 1979; hearing on agreement in principle]

Oversight Report on Administration of Panama Canal Act of 1979 (1)-(3) [recommendations on org. of Commission, delegations of authority, Board's regulations, appropriations and expenditures, and information to Congress]

Oversight Hearings, Panama Canal Subcommittee, July 28, 1980 (1)-(6) [regulations adopted by the supervisory Board of the Panama Canal Commission and comparison with applicable law and related materials; testimony; digest of news and editorial opinion in Panama news media]

Congressional Hearings re Panama Canal, 1980, 1983 [hearings on nominations to be members of the Panama Canal Commission]

Panama Canal Appropriation Bill (H.R. 2596 and H.R. 3178), 1981 [comparison of provisions in H.R. 2596 and H.R. 3178; applicability of Government in the Sunshine Act to Commission; views of Dept. of State re H.R. 2596]

Panama Canal Authorization Bill, 1981 (H.R. 2596)—Hearings (1)(2) [Commission report re 2596; Sunshine Act; limitations section]

Panama Canal Authorization Bill, 1981 (H.R. 2596)—Hearings (3)(4) [capital program; Sunshine Act; oversight report; emergency fund; transition; payments to Panama; personnel; Commission questions and answers; amendments]

Statements to Congress and Subcommittee re Panama Canal Appropriations Bill for FY 1982 (1)(2) [text of bill; section-by-section analysis of bill; statement by McAuliffe, Administrator of P.C. Commission; appropriation request; revenues]

Hearings, Panama Canal Subcommittee, 1982-1983 (1)-(7) [statements; H.R. 5601 summary and amendments; analysis of bill to amend Panama Canal Act of 1979; GAO report; position of Panamanians members of Board of Directors; draft bill; administrator's recommendations for changes in implementation law; changes proposed by DOD; proposed amendments; delegation of authority of Panama Canal functions by Pres. (E. O. 12215, 5-27-80); 1983 budget; H.R. 5601]

Materials for Hearings on Panama Canal Budget and Programs, 1984 (1)(2) [budget; authorization language; justification of programs and estimates for FY 1984; texts of treaties; exchange of instruments of ratification; rules of House of Representatives]

SERIES IV. PANAMA CANAL ADMINISTRATION, 1866-1986

Subseries A. Panama Canal Zone Organization, Management, and Administration, 1916-1986

Panama Canal Co. and Canal Zone Government, Personnel Policies, 1916-1985 [1916 article on Canal work force; pay rates; administrative personnel; non-U.S. citizen personnel; population and work force statistics; importation of duty-free privately-owned vehicles]

Military Control of Canal in Wartime, 1917, 1939 [executive orders]

Report of the Governor, 1947 (1)-(3) [Panama Canal Commercial Traffic Survey; future capacity needs; summary of report on means of increasing the capacity and security of Canal]

Correspondence, Panama Canal Co., 1947, 1954, 1958

Panama Canal Organization, 1948-1980 (1)(2) [Governor administers Canal Zone Government; Sec. of Army is President's representative who supervises the Governor; descriptions of Canal Zone, Canal Zone Government, and Panama Canal Company; brief history of Canal; legislative history of statutory Panama Canal tolls formula; employee service activities of Panama Canal Company; organization and functions of the Canal enterprise; charts]

Organization and Operation of Panama Canal and Panama Railroad Co., 1950, 1981 [report and recommendations of Bureau of Budget]

Newsletter for Panama Canal Co., 1952, 1954 [article and photos re meeting of the Board of Directors of the Co.; list of personnel for Canal Zone Government and Panama Canal Co.]

Administration and Regulation, c 1955 (1)-(4)

Pay and Allowances for Officers and Employees of Panama Canal Co., 1965-1971 (1)(2) [employment of non-U.S. citizens; travel and transportation allowances; housing construction; Suez pipeline; minimum wage; laws of U.S. applicable in the Canal Zone; pay tables for 1954 to 1964]

Administration and Regulations, 1966 (1)-(4) [organization, administration, and regulations in Canal Zone]

Organization and Management Survey, Panama Canal Co., 1970 (1)(2) [Vol. One-Summary; Vol. Two—Supply and Community Service Bureau; Vol. Three—Marine Bureau; Vol. Four—Transportation and Terminals Bureau; Vol. Five—Tugboat and Shop Operations]

Disease and Sanitation, 1973 [past history and background; present health situation]

Bylaws of the Panama Canal Co., 1976

Wages Under the Treaty of 1977

Organization Directory, Canal Zone Government and Panama Canal Co., 1978

Employee Retirement Benefits, 1981

Administration, 1986 [Bunkering and the Balboa Shipyard; Tehuantepec landbridge and the Panama Canal]

Subseries B. Panama Canal Commission, 1977-1983

Employee Policies, Panama Canal Commission, 1977

Employee Policies, Panama Canal Commission, 1979 [statement by Canal Zone Governor to House Committee; civil service laws; labor-management relations; leave and travel policies]

Officers of Panama Canal Commission, Constitutional Issue, 1979-1981 [questions raised concerning H.R. 1716, Panama Canal Act]

Panama Canal Commission, Correspondence and Related Documents, 1979-1982 [toll rates; property transfer to Panama; maintenance and capital expenditures; board meetings and proxies; activities of the Commission; press criticism of Commission]

Annual Report, Panama Canal Commission, 1980 (1)-(6) [organization; tolls rates; treaties; canal traffic; canal operations; supporting operations; administration and staff; financial report; statistical tables; shipping statistics]

Panama Canal Issues Referred to the President, 1980 [U.S.-Panama relations; loss of efficiency in Canal operations; improvements to increase capacity of Canal; problems of long delays in transit; defense of the Canal]

Appointments and Personnel, Panama Canal Commission, 1980-1981 [partial directory of Commission personnel; draft letter listing Carter appointees who favored the 1977 treaty and opposed the Panama Canal Act of 1979; letter to President from prominent Senators advocating replacement of Carter appointees to Canal management positions; letter from House members re need to replace Carter appointees]

Pilots and the Panama Canal Commission, 1980-1981 (1)-(3) [rights and responsibilities of Commission and Pilots; seniority, safety and health provisions, and compensation; pilot work rules]

Pilots and the Panama Canal Commission, 1980-1981 (4)-(6) [correspondence, memos, and clippings re pilot contract negotiations and cost of contract]

Personnel Matters, Panama Canal Commission, 1981 [press release re issues discussed at meeting, Jan. 12-16, 1981]

Panama Canal Commission, Functional Charts, 1981 (1)(2) [organizational charts of different offices and divisions]

Panama Canal Commission, Membership, 1982 [memo re constitutionality of Panamanian appointments to Commission]

Panama Canal Commission and Board, Membership, 1983 [report on constitutionality of appointing Panamanian nationals to high positions in Commission and Board]

Subseries C. Board of Directors, Panama Canal Company, 1948-1982

Panama Railroad Co., Board of Directors, 1948 [claims against government by Railroad Co. personnel]

Board of Directors, Membership, 1948-1975 (1)-(3) [lists of members, 1959-69; biographical material on board members and proposed members; members of Board, dates appointed and dates they resigned; list of Canal Zone governors, dates served; Canal Zone Code]

Board of Directors, Membership, 1958-1959

Board of Directors, Correspondence, 1960

Board of Directors, Meetings, June 5, 1961-Agenda and Background Documents [operating items, capital items, pay rates, tolls rate, budget; minutes of Jan. 6, 1961 meeting; financial reports; President's report to Board]

Board of Directors, Membership, 1965-1977 [Whitman to Governor re Engineers report and maintenance dredging; lists of members of Board]

Board of Directors, Membership, 1969, 1978

Board of Directors, Actions Taken, 1975-1978 [chronological list of actions taken by the Board; attendance record of Board members; H.R. 9815, re disposition of land in Canal Zone]

Board of Directors Meeting, Jan. 30, 1976—Minutes and Reports [President's report to Board; financial report; budget and finance report; schedule to overhaul generators; capital projects]

Board of Directors Meeting, April 24, 1976—Minutes and Reports [President's report re traffic, maintenance, and repairs; budget and financial reports; removal of special valuation allowances]

Board of Directors Meeting, May 6, 1976—Agenda and Background Documents (1)(2) [proposal to increase tolls; Canal traffic and revenue; operating expenses; tolls and traffic statistics, 1964-1975]

Board of Directors Meeting, May 6, 1976—Agenda and Background Documents (3)(4) [environmental impact assessment; sensitivity of Canal traffic to toll increases; toll revenue deficiency]

Board of Directors Meeting, May 6, 1976—Minutes [toll increase proposal]

Board of Directors Meeting, July 17, 1976—Minutes and Reports [President's report; budget and financial reports; transfer of Army property; operations; capital program]

Board of Directors Meeting, Oct. 2, 1976—Minutes and Reports [President's report; budget and financial reports; capital projects]

Board of Directors Meeting, Jan. 14, 1977—Minutes and Reports [President's report; budget and financial reports; financial statements; cost overruns]

Board of Directors Meeting, Oct. 27, 1977—Minutes and Reports [President's report; financial reports]

Board of Directors Meeting, Feb. 11, 1978—Minutes

Board of Directors Meeting, Oct. 27, 1978—Minutes

Board of Directors, Recommendations Based on 1977 Treaty, 1979 [proposed bylaws; changes to Board imposed restrictions; Treaty and Treaty legislation requirements]

Board of Directors Meeting, Sept. 30, 1979—Minutes and Reports [President's report; financial report; executive committee report]

Board of Directors Meeting, Aug. 19-20, 1981—Transcript (1)-(4) [financial problems; problems in implementing the Treaty of 1977; wage scale; personnel issues; preference for Panamanians in hiring; FY 83 Budget; capital program; tolls and traffic; oil pipeline]

Board of Directors Meeting, Dec. 3, 1981—Transcript (1)(2) [capital improvements; personnel and employment matters; problems with U.S. employees who do not adjust to new joint administration of Canal; Alaska oil transits; deficit; toll increase]

Board of Directors Meeting, Dec. 3, 1981—Transcript (3)(4) [Board meeting agendas and business; wage scale; pay gap between pre- and post-treaty personnel; labor relations]

Board of Directors Meeting, March 1982—Transcript (1)-(6) [Panamanian minister objects to interference from U.S. Congress in carrying out terms of Treaty of 1977; booking priority system; end of transition period; Code of Conduct; dredging

operations; capital program; toll increase; traffic; budget; accident liability; retirement of personnel; sensitive positions; employee health insurance; cost of living adjustments; housing rents; employee relations]

Subseries D. Executive Orders and Proclamations, 1922-1964

Orders and Proclamations, 1922-1949 (1)-(4)

Executive Orders Relating to the Panama Canal, 1923-1935 (1)(2)

Orders and Proclamations, 1950-1964 (1)

36 Orders and Proclamations, 1950-1964 (2)-(4)

Subseries E. Rules, Regulations, and Panama Canal Code, 1934-1982

Canal Zone Code, 1934-1947 (1)(2)

Measurement of Vessels and Rates of Toll, 1938

Canal Zone Code, 1949 [report on bill to amend the Code]

Measurement of Vessels, 1951 [regulations for measurement of vessels; laws of U.S. re to measurement of vessels; Suez Canal regulations; Panama Canal rules]

Rules and Regulations re Navigation of Panama Canal, 1952 (1)-(4)

Canal Zone Code, 1965 [summary of Code re administration, judiciary, civil laws, civil procedure, criminal procedure, decedents estates, and domestic relations]

Procedures for Rules Changes, 1975 (1)-(4) [tolls; deck cargo; summary paper on containerships; landbridge; toll systems and rates of major canals; legal cases; environmental impact review; environmental aspects of toll increase; requirements of National Environmental Policy Act; summary of court case; proposed changes in measurement rules]

Procedures for Rules Changes, 1975 (5) [Canal traffic; implementation of rules changes; effects of Suez reopening]

Proposed Changes in Rules of Measurement of Vessels, 1975

Changes of Measurement Rules, Trade Routes, and Tolls, 1976 (1)(2) [tables on cargo, types of vessels, transits, traffic, and tolls; relationship of reopening of Suez Canal to measurement rules changes]

Measurement of Vessels, 1977 [rates of toll and proclamations and executive orders pertaining to]

Rules for Panama Canal, 1979 [Federal Register]

Panama Canal Regulations, 1979-1980 [Executive Order, 12173, Continuing Applicability of Panama Canal Regulations; delegation of responsibilities to Secretary of Army; property transfer]

Panama Canal Transit Booking System, 1982

Subseries F. Financial Matters, Budgets, and Audits, 1948-1982

Budget Estimates, Panama Canal, 1948-1949

Financial Management, Panama Canal Co., 1948-1976 (1)(2) [1948 audit of Panama Railroad Co.; 1951 reorganization of Canal and Railroad Co.; memo by Whitman on investing excess funds; price-level accounting; Panama Canal enterprise, compares 1951 cost to 1974 cost for investment by U.S. government and for recoveries by the government; regulations on the handling of public money; price level adjusted financial statements; investment policy; accounting policy]

Federal Business Enterprises, 1949 (1)(2) [government corporations; lending, guaranteeing, and insurance enterprises; electric power and irrigation enterprises; statements by commissioners re multiple purpose dams and reservoirs and differing views on the organizational status of business enterprise in the government, the need for further integration of housing activities, direct government lending, the Farmers Home Administration, and electric power and irrigation enterprises]

Panama Canal Appropriations and Finances, 1949, 1970, 1978-1979 [Government Corporations Appropriation Act, 1949; financial control; funding of Canal operations; transfer of property to Panama]

Budget Estimates, Panama Canal, 1950

Budget Estimates, Panama Canal Railroad Co., 1950

Budget Estimates, Panama Canal Railroad Co., 1951

Financial Statements, Panama Canal Co., 1951-1976 (1)(2) [comparative statement of financial condition]

Budget Estimates, Panama Canal Co. and Canal Zone Government, 1952

Revenues and Expenses, Panama Canal Co., 1952-1972

Model Charter for Government Corporations, 1953

Budget Estimates, Canal Zone Government and Panama Canal Co., 1953-1955

Budget Estimates, Canal Zone Government and Panama Canal Co., 1956-1958

Audit of Panama Canal Co. and Canal Zone Government, FY 1958 (1)(2) Budget Estimates, Canal Zone Government and Panama Canal Co., 1959-1961

Leasing of Piers to Panama, 1962-1963 [piers 6 and 7 at Cristobal]

Budget Estimates, Canal Zone Government and Panama Canal Co., 1962-1964

Financial and Statistical Data, Panama Canal Co., 1962-1977 (1)-(3) [revenue and expenses; transfer values; toll rates; wages; type of ships; traffic; housing]

Privately Owned Facilities in Canal Zone, 1965 (1)(2) [maps and list of facilities]

U.S. Investment in Canal Zone, 1966, 1975 Report of Budget and Finance Comm., 1970 [review budget estimates; recommends changes in operating budget; review order by Pres. Nixon]

Panama Canal Revenues and Estimates of Savings to Users, A Study, 1971 (1)-(3)

Economic Value of the Panama Canal, 1973

Economic Value of the Panama Canal, 1974

Investment of Funds, Panama Canal Co., 1974 (1)-(4) memo by Whitman to Comptroller re investment of surplus funds; drafts of memo; Govt. Corp. Control Act; laws and regulations re investments; financial management of the Co.]

Report to Congress on Financial Statements of Panama Canal Co. and Canal Zone Government, FY 1974 and 1975

Budget, Federal Funds for Panama Canal, 1974-1980 (1)(2) Investment of Panama Canal Co. Funds, 1975 (1)(2) [proposed bylaw amendment; investment policy; background; memo to Comptroller; amended by-laws of Panama Railroad Co.]

Panama Canal Control and Use, Economic Ramifications of, 1975 [economic effects of toll increases; alternatives to Panama Canal use; international trade effects; capacity of land transport alternatives]

U.S. Foreign Trade Routes, 1975 [essential trade routes, trade areas, and services; commodity information and maps; U.S. flag operators; glossary]
Report to Congress re Financial Statements of Panama Canal Co., 1978

40 Accounting and Financial Management, Panama Canal Co., 1979-1980 (1)-(3) [legislative proposals authorizing new budget]

Correspondence, Bills, and Statements re Appropriations for Operation of Canal, 1979-1982 (1)(2) [Appropriations bill for 1983; H.R. 2596; H.R. 3178; H.R. 7019]

Budget Estimates, Panama Canal Commission, 1980 (1)(2) [Board meetings, financial reports; variations in estimates]

Financial Report, Panama Canal Commission, FY 1980

Budgets, Panama Canal Co., 1981-1982

Subseries G. Tolls, Traffic, and Liability for Accidents, 1937-1985

Panama Canal Tolls, 1937 (1)(2)

Ship Traffic, Panama Canal, 1960-1968 (1)(2) [analysis of future commercial freight traffic; report, "The Economic Need for a Sea Level Canal"; traffic and capacity studies; memo re effects of dimensions of the locks on the use of Canal; study of capacity of Canal to Year 2000]

Background Information on Tolls for Hearing, 1967 (1)(2) [1914 letter from attorney general to Sec. of War re tolls; traffic statistics, 1914-1966; commercial cargo movements by trade routes; Panama Canal and Suez Canal

Background Information on Tolls for Hearing, 1967 (3)(4) [transit operations statistics; Canal capacity program] Panama Canal Traffic and Toll Revenue, 1967-1972, 1977 [transit and revenue statistics by range of ship size]

Traffic and Toll Forecasting System, 1970 (1)-(3)

Projections of Commodity Flows, Transits, and Tolls, 1970-1985 (1)-(3)

History of Toll Rates, 1972 (1)-(8) [1901-1972; chronological history with subject index by the Office of the Comptroller, Panama Canal Co.]

Panama Canal Co. Liability for Vessel Accidents, 1972 (1)-(5) [report by Whitman; impact on Co. and Canal users]

Procedures for Prescribing Tolls, 1973

Proposal to Increase Tolls, 1973

Tolls, Recover Costs of Depreciation, 1974 [depreciation of titles, treaty rights, and certain excavations]

Proposal to Increase Tolls, 1974 (1)-(3) [report of hearing panel; proposed toll increases; correspondence with arguments pro and con the toll increase; controversy re the inclusion as an operating cost for tolls purposes of depreciation of titles, treaty rights, and certain excavations]

Reports on Effects of Toll Increases by International Research Associates, 1974, 1977 [estimated effects of toll increase on U.S. economy]

Tolls, Collection Procedures, 1975 [the Administrative Procedure Act; procedural rules for rule making]

Toll Rates and Estimates of Revenue, 1975

Proposal to Increase Tolls, 1976 (1)-(3) [toll revenue deficiency; operating expenses; estimated revenues at existing rates; procedural rules; accounting policy; financial statements; historical traffic statistics; projections of commodity flows, transits, and tolls through FY 1979; resolution of Board of Directors of the Panama Canal Co. proposing higher tolls]

Proposal to Increase Tolls, 1976 (4)-(8) [financial management of Panama Canal Co.; memo re effect of under recovery of costs on payment of operating expenses; public information requirements; review of sensitivity estimates contained in toll increases; regulations, expenses, and revenues]

Proposed Changes in Rates of Tolls, 1976 [report of panel on proposed toll increases; proposal to increase tolls; environmental assessment of proposal to increase tolls]

Tolls, Universal Measurement System, 1976

Effect on Tolls of Changes in Measurement Rules, 1976 [effect of changes in tolls payments on sea-land vessels; unearned costs]

Projections of Commodity Flows, Transits, and Tolls, 1976-1979 (1)-(4)

Panama Canal Traffic and Revenue Study, 1978 (1)-(3) [projects traffic and revenue for period, 1978 to 2000; analysis of future traffic and effect of toll increases on volume of traffic; estimate of revenue available through tolls; long-term effect of inflation]

Study of Panama Canal Tolls and Traffic, 1978 [summary report prepared for Congressional Budget Office; briefing for staff of Panama Canal Subcommittee, House Committee on Merchant Marine and Fisheries]

Effects of Toll Increases on Traffic and Revenue, 1979 [factors affecting the sensitivity of Canal traffic; revenue forecast, FY 1979-1982]

Proposal to Increase Tolls, 1979 (1)-(4) [report on adequacy of toll rates; expenses and revenues; accounting policy; summary of tolls and traffic, 1969-1978; statement for North Atlantic Ports Assoc. re proposed toll increases]

Report on Toll Rates, 1979 (1)(2)

Miscellaneous Data, 1970's [correspondence re a "cap" on future toll increases; capital program; contracts with private firm]

Proposal to Increase Tolls, 1982

Subseries H. Environmental Policies and Statements, 1971-1981

Court Case re Environmental Policy, 1971

Environmental Policies, Assessments, and Statements, 1972-1977 (1)-(3) [procedures to comply with National Environmental Policy Act; guidelines for preparing environmental impact statements; environmental assessment of proposed toll increase; court cases—NEPA; environmental impact statement]

Environmental Impact Statement re Transport of Containerized Cargo, 1975 (1)(2) [draft statement; adverse environmental effects; productivity; commitment of resources; containership services; conservation of energy; air pollution; marine and land oil pollution]

Environmental Impact Statement re Transport of Containerized Cargo, 1975 (3) [noise pollution; social considerations—impact of containerization]

Environmental Assessment of Proposal to Increase Tolls, 1976 (1)-(8) [prepared by Whitman; environmental impact of tolls increase; effects on energy consumption, air pollution, marine and land oil pollution, noise pollution, and social and economic effects; effect on tolls payments of changes in measurement rules; traffic statistics,

1965-1975; sensitivity of canal traffic to toll increases; estimated effects of toll increases on Canal commercial tonnage; effects of toll increases on toll collections]

Environmental Impact Assessment of Proposal to Increase Tolls, 1979 (1)(2) [impact on use of energy; pollution impacts; social and economic impacts; alternatives; adverse effects]

Federal Water Pollution Control Act, 1981 [application of Act to Canal Zone]

Subseries I. Judicial Cases and Extradition of Fugitives, 1866-1976

Judicial Cases and Decisions Relevant to Panama Canal Business, 1866-1957 (1)-(3) [cases relating to shipping, deck cargos, and tonnage rates; case re free rent, fuel, and power for government employees; production and distribution of milk; claims for damages due to allegedly excessive tolls; use of court martial trial of civilian dependents of members of armed forces overseas]

Extradition of Fugitives from Canal Zone, 1905-1969 (1)(2) [hearings, executive order, and court case relating to extradition]

Court Case re Panama Canal, 1937 [Panama Railroad Co. and employee are exempt from state income tax; Convention of Constantinople (Suez Canal), 1888]

Miscellaneous Materials, 1968, 1973 [article in Congressional Record on the Mob, La Cosa Nostra, with some references to Panama banks and officials]

Canal Zone "Bill of Rights," 1971 [court case upholds rights of Panamanian citizen]

Legal Consultant Services, Panama Canal Co., 1972-1976 [agreements whereby Whitman was hired as a consultant; list of days worked and fees earned]

Subseries J. Plans and Proposals for Capital Improvements, 1947-1978

Proposals for Improvements to Canal or Sea-Level Canal Excavated with Nuclear Explosions, 1947-1971 (1)(2) [syllabus for 1947 Canal studies, Governor recommends converting Panama Canal to sea-level canal to meet needs of national defense; 1959 memo re alternatives for improving Canal; address by Asst. Sec. of Defense on using nuclear explosives for excavation; letter from Milton Eisenhower; future Canal proposals; possible biological effects of sea-level canal; need for on-site survey of route of proposed sea-level canal]

Plan to Increase Capacity of Panama Canal, 1953

Panama Canal Improvements, 1957 [previous plans; present canal capacity; future capacity requirements; flood control and water supply; improvements considered; evaluation of projects; funding]

Improvements to Panama Canal, 1967-1970 [third set of locks; modernization plan; widening the Gaillard Cut]

Studies re Sea-Level Canal, 1969-1971 (1)(2) [studies in 1947, 1960, and 1967 all favored a sea-level canal but postponed construction of it; Atlantic-Pacific Interoceanic Canal Study Commission; Suez Canal problems; public works; opposition to new canal; commission recommends new sea-level canal; ecological hazards]

Canal Improvement Program, 1969 (1)-(4) [factors affecting capacity; evaluation of projects; glossary]

Conditions for Construction Contracts, 1975

Capital Program, Panama Canal Co., 1978 [five-year program, FY 1980-1984]

Subseries K. U.S. Property Rights, Transfer of Property, and National Security Interests, 1951-1982

Valuation of Assets, Panama Canal Co., 1951 (1)(2) [working capital; fixed assets; reserves; schedule of service lives for various equipment with avg. life span and depreciation rate]

Discussions with Panama on Colon Port Facilities and Canal Zone Construction, 1953-1954 [U.S. position paper; transshipment business; Telfer's Island port facilities; developing piers and wharves for Panama]

Valuation of Properties Transferred to Panama in Treaty of 1955, 1958

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